# **Financial Statements**

Year Ended December 31, 2024

With

Independent Auditors' Report

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#### INDEPENDENT AUDITORS' REPORT

To the Board of Directors Fossil Ridge Metropolitan District No. 2

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, and each major fund of Fossil Ridge Metropolitan District No. 2, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of the Fossil Ridge Metropolitan District No. 2, as of December 31, 2024, and the respective changes in financial position, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Fossil Ridge Metropolitan District No. 2 and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Fossil Ridge Metropolitan District No. 2's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material

misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Fossil Ridge Metropolitan District No. 2's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fossil Ridge Metropolitan District No. 2's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### **Required Supplementary Information**

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Fossil Ridge Metropolitan District No. 2's basic financial statements. The Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual – Debt Service Fund and Summary of Assessed Valuation, Mill Levy and Property Taxes Collected are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual – Debt Service Fund and Summary of Assessed Valuation, Mill Levy

and Property Taxes Collected are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the report. The other information comprises the continuing disclosure annual financial information, as listed in the table of contents. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Littleton, Colorado

Hayrie & Company

July 21, 2025

# **BASIC FINANCIAL STATEMENTS**

#### BALANCE SHEET/STATEMENT OF NET POSITION GOVERNMENTAL FUNDS December 31, 2024

Assets	(	General		Debt Service		Total	Adj	ustments		tatement of et Position
Cash and investments - unrestricted	\$	88,932	\$	_	\$	88,932	\$	_	\$	88,932
Cash and investments - restricted	Ψ.	-	Ψ	8,101	Ψ	8,101	Ψ	_	Ψ.	8,101
Receivable from county treasurer		1,379		5,069		6,448		_		6,448
Prepaid expenditures		3,204		-		3,204		_		3,204
Property taxes receivable		247,281		909,869		1,157,150		_		1,157,150
Total Assets	\$	340,796	\$	923,039		1,263,835	\$		\$	1,263,835
Total Fishers	Ψ	310,770	Ψ	723,037	Ψ	1,203,033	Ψ		Ψ	1,203,033
Liabilities										
Due to District No. 1	\$	9,490	\$	_	\$	9,490	\$	_	\$	9,490
Due to District No. 3	-	-	-	13,170	-	13,170	-	_	•	13,170
Total Liabilities		9,490		13,170		22,660				22,660
10 <b> 2</b> 0				10,170						22,000
Deferred Inflows of Resources										
Deferred property taxes		247,281		909,869		1,157,150		_		1,157,150
Total Deferred Inflows of Resources		247,281		909,869		1,157,150		_		1,157,150
				,		-,,				-,,
Fund Balances/Net Position										
Fund Balances										
Nonspendable:										
Prepaid expenditures		3,204		_		3,204		(3,204)		-
Restricted:		ŕ				,				
Emergency reserve		8,700		-		8,700		(8,700)		-
Conservation trust funds		2,238		_		2,238		(2,238)		_
Assigned:		ŕ				,				
Subsequent year's expenditures		26,075		_		26,075		(26,075)		-
Unrestricted:		,				,		( , ,		
Unassigned		43,808		-		43,808		(43,808)		-
Total Fund Balances		84,025		-		84,025		(84,025)		_
Total Liabilities, Deferred Inflows of										
Resources and Fund Balance	\$	340,796	\$	923,039	\$	1,263,835				
Net Position										
Restricted for:										
Emergency reserve								8,700		8,700
Conservation trust funds								2,238		2,238
Unrestricted								73,087		73,087
Total Net Position							\$	84,025	\$	84,025

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES/STATEMENT OF ACTIVITIES GOVERNMENTAL FUNDS

### For the Year Ended December 31, 2024

	(	General	 Debt Service	Total	Adjı	ustments	tatement of Activities
Revenues							
Property taxes	\$	248,184	\$ 913,190	\$ 1,161,374	\$	-	\$ 1,161,374
Specific ownership taxes		16,060	59,057	75,117		-	75,117
Interest		15,517	-	15,517		-	15,517
Conservation trust funds		9,006	-	9,006		-	9,006
Total Revenues		288,767	972,247	1,261,014			1,261,014
Expenditures							
Audit		6,000	-	6,000		-	6,000
Dues and memberships		531	-	531		-	531
Insurance		3,108	-	3,108		-	3,108
Transfer to District No. 1		274,318	-	274,318		-	274,318
Transfer to District No. 3		-	958,548	958,548		-	958,548
County treasurer fees		3,723	13,699	17,422			17,422
Total Expenditures		287,680	 972,247	 1,259,927			 1,259,927
Net Change in Fund Balances		1,087	-	1,087		(1,087)	-
<b>Change in Net Position</b>		-	-	-		1,087	1,087
Fund Balances/Net Position							
Beginning of Year		82,938	 -	 82,938			 82,938
End of Year	\$	84,025	\$ 	\$ 84,025	\$		\$ 84,025

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE BUDGET AND ACTUAL

### **GENERAL FUND**

# For the Year Ended December 31, 2024

	Original and Final Budget		Actual Amounts	Variance Favorable (Unfavorable)	
Revenues					
Property taxes	\$	247,607	\$ 248,184	\$	577
Specific ownership taxes		12,400	16,060		3,660
Conservation trust funds		10,000	9,006		(994)
Interest		17,000	15,517		(1,483)
Total Revenues		287,007	288,767		1,760
Expenditures					
Audit		5,875	6,000		(125)
Dues and subscriptions		1,000	531		469
Insurance		3,000	3,108		(108)
County treasurer fees		3,714	3,723		(9)
Transfer to District No. 1		274,318	274,318		-
Emergency reserve		8,600	-		8,600
Total Expenditures		296,507	287,680		8,827
Net Change in Fund Balance		(9,500)	1,087		10,587
Beginning Fund Balance		79,033	82,938		3,905
<b>Ending Fund Balance</b>	\$	69,533	\$ 84,025	\$	14,492

# Notes to Financial Statements December 31, 2024

#### Note 1:

#### Summary of Significant Accounting Policies

The accounting policies of the Fossil Ridge Metropolitan District No. 2 (District), located in Jefferson County, Colorado, conform to the accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies consistently applied in the preparation of financial statements.

#### **Definition of Reporting Entity**

The District was organized October 10, 2006, as a quasi-municipal corporation and political subdivision of the State of Colorado pursuant to the Colorado Special District Act. At the time of organization, the Fossil Ridge Metropolitan District No. 1 (District No. 1) and the Fossil Ridge Metropolitan District No. 3 (District No. 3) were also organized (collectively, the Districts). All three Districts are governed by the same Service Plan (as amended by the Second Amended and Restated Service Plan approved by the City of Lakewood on August 27, 2007), which provides that District No. 1 is the "Operating District" and the District and District No. 3 are the "Taxing Districts". The Taxing Districts are to provide funding to the Operating District for the construction, operation and maintenance of various public improvements and the Operating District is expected to manage such construction, operation and maintenance. The District's primary revenues are property taxes. The District is governed by an elected board of directors.

As required by GAAP, these financial statements present the activities of the District, which is legally separate and financially independent of other state and local governments. The District follows the GASB pronouncements, which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB sets forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency. The pronouncements also require including a possible component unit if it would be misleading to exclude it.

The District is not financially accountable for any other organization. The District has no component units as defined by the GASB.

The District has no employees and all operations and administrative functions are contracted.

# Notes to Financial Statements December 31, 2024

#### Basis of Presentation

The accompanying financial statements are presented per GASB Statement No. 34 - Special Purpose Governments.

The government-wide financial statements (i.e. the governmental funds balance sheet/statement of net position and the governmental funds statement of revenues, expenditures and change in fund balance/statement of activities) report information on all of the governmental activities of the District. The statement of net position reports all financial and capital resources of the District. The difference between the (a) assets plus deferred outflows of resources and the (b) liabilities plus deferred inflows of resources of the District is reported as net position. The statement of activities demonstrates the degree to which expenditures/expenses of the governmental funds are supported by general revenues. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are collected.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The material sources of revenue subject to accrual are property taxes, specific ownership taxes, and interest. Expenditures, other than interest on long-term obligations, are recorded when the liability is incurred, or the long-term obligation is paid.

# Notes to Financial Statements December 31, 2024

The District reports the following major governmental funds:

General Fund – The General Fund is the general operating fund of the District. It is used to account for all financial resources not accounted for and reported in another fund.

Debt Service Fund – The Debt Service Fund is used to account for all the financial resources that are restricted, committed or assigned to expenditures for principal, interest and other debt related costs. The resources are transferred to District No. 3 for payment to the bondholders.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted first, then unrestricted resources as they are needed.

#### **Budgetary Accounting**

Budgets are adopted on a non-GAAP basis for the governmental funds. In accordance with the Local Government Budget Law of Colorado, the District's board of directors holds a public hearing in the fall of each year to approve the budget and appropriate the funds for the ensuing year. The District's board of directors can modify the budget by line item within the total appropriation without notification. The total appropriation can only be modified upon completion of public notification and hearing requirements. The budget includes each fund on its basis of accounting unless otherwise indicated. The appropriation is at the total fund expenditures level and lapses at year end.

For the year ended December 31, 2024, supplementary appropriations approved by the District's board of directors modified the appropriation in the Debt Service Fund from \$956,667 to \$972,247.

#### Assets, Liabilities and Net Position

#### Fair Value of Financial Instruments

The District's financial instruments include cash and cash equivalents, accounts receivable and accounts payable. The District estimates that the fair value of all financial instruments at December 31, 2024, does not differ materially from the aggregate carrying values of its financial instruments recorded in the accompanying balance sheet. The carrying amount of these financial instruments approximates fair value because of the short maturity of these instruments.

#### **Deposits and Investments**

The District's cash and cash equivalents are considered to be cash on hand and short-term investments with maturities of three months or less from the date of acquisition. Investments for the government are reported at fair value.

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a minimum number of bank accounts. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash.

# Notes to Financial Statements December 31, 2024

#### **Estimates**

The preparation of these financial statements in conformity with GAAP requires the District management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has no items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category. This item is deferred property taxes. Deferred property taxes are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities.

#### **Property Taxes**

Property taxes are levied by the District's board of directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The county treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or if in equal installments, at the taxpayers' election, in February and June. Delinquent taxpayers are notified in July or August and the sales of the resultant tax liens on delinquent properties are generally held in November or December. The county treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflows in the year they are levied and measurable since they are not normally available nor are they budgeted as a resource until the subsequent year. The deferred property taxes are recorded as revenue in the subsequent year when they are available or collected.

# Notes to Financial Statements December 31, 2024

#### **Fund Equity**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications make the nature and extent of the constraints placed on a government's fund balance more transparent:

#### Nonspendable Fund Balance

Nonspendable fund balance includes amounts that cannot be spent because they are either not spendable in form (such as inventory or prepaids) or are legally or contractually required to be maintained intact.

The nonspendable fund balance in the General Fund in the amount of \$3,204 represents prepaid expenditures.

#### Restricted Fund Balance

The restricted fund balance includes amounts restricted for a specific purpose by external parties such as grantors, bondholders, constitutional provisions or enabling legislation. The restricted fund balance also includes unspent Conservation Trust Funds (CTF).

The restricted fund balance in the General Fund represents emergency reserves that have been provided as required by Article X, Section 20 of the Constitution of the State of Colorado. A total of \$8,700 of the General Fund balance has been reserved in compliance with this requirement.

The restricted fund balance in the General Fund also includes \$2,238 of unspent CTF available for the ensuing fiscal year.

#### Committed Fund Balance

The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by a formal action of the government's highest level of decision-making authority, the board of directors. The constraint may be removed or changed only through formal action of the board of directors.

#### Assigned Fund Balance

Assigned fund balance includes amounts the District intends to use for a specific purpose. Intent can be expressed by the District's board of directors or by an official or body to which the board of directors delegates the authority.

The assigned fund balance in the General Fund in the amount of \$26,075 is comprised of the amounts appropriated for use in the budget for the year ending December 31, 2025.

### **Unassigned Fund Balance**

Unassigned fund balance includes amounts that are available for any purpose. Positive amounts are reported only in the General Fund, all other funds can report negative amounts.

For the classification of Governmental Fund balances, the District considers an expenditure to be made from the most restrictive first when more than one classification is available.

# Notes to Financial Statements December 31, 2024

#### **Net Position**

Net position represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. The District can report three categories of net position, as follows:

Net investment in capital assets – consists of net capital assets, reduced by outstanding balances of any related debt obligations and deferred inflows of resources attributable to the acquisition, construction or improvement of those assets and increased by balances of deferred outflows of resources related to those assets.

Restricted net position – net position is considered restricted if their use is constrained to a particular purpose. Restrictions are imposed by external organizations such as federal or state laws. Restricted net position is reduced by liabilities and deferred inflows of resources related to the restricted assets.

Unrestricted net position – consists of all other net position that does not meet the definition of the above two components and is available for general use by the District.

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District will use the most restrictive net position first.

#### Note 2:

#### Cash and Investments

As of December 31, 2024 cash and investments are classified in the accompanying statement of net position as follows:

Cash and investments-unrestricted	\$ 88,932
Cash and investments-restricted	 8,101
Total	\$ 97,033

Cash and investments as of December 31, 2024 consist of the following:

Investments – Colotrust	\$ 97,033
Total	\$ 97,033

# Notes to Financial Statements December 31, 2024

#### Investments

#### **Investment Valuation**

Certain investments are measured at fair value within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District's investment is not required to be categorized within the fair value hierarchy.

#### Credit Risk

The District has not adopted a formal investment policy; however, the District follows state statutes regarding investments. Colorado statutes specify the types of investments meeting defined rating and risk criteria in which local governments may invest. These investments include obligations of the United States and certain U.S. Government agency entities, certain money market funds, guaranteed investment contracts, and local government investment pools.

#### Custodial and Concentration of Credit Risk

None of the District's investments are subject to custodial or concentration of credit risk.

#### Interest Rate Risk

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the board of directors.

As of December 31, 2024, the District had the following investment:

#### **COLOTRUST**

During 2024, the District invested in the Colorado Local Government Liquid Asset Trust (Colotrust), an investment trust/joint venture established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing Colotrust. The District invested in COLOTRUST PLUS+, one of the three portfolios offered by Colotrust. Colotrust records its investments at fair value and the District records its investments in Colotrust using the net asset value method. COLOTRUST PLUS+ operates similarly to a money market fund and each share is equal in value to \$1.00. There are no unfunded commitments, the redemption period frequency is daily and there is no redemption notice period. COLOTRUST PLUS+ may invest in U.S. Treasury securities, federal instrumentality and agency securities, repurchase agreements and tri-party repurchase agreements, collateralized bank deposits, government money market funds, corporate bonds and highest rated commercial paper.

A designated custodial bank serves as custodian for Colotrust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for Colotrust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by Colotrust. COLOTRUST PLUS+ is rated AAAm by S&P Global Ratings with a weighted average maturity of under 60 days. At December 31, 2024, the District had \$97,033 invested in COLOTRUST PLUS+.

# Notes to Financial Statements December 31, 2024

#### Note 3:

**Long-Term Obligations** 

#### Joint Funding and Capital Pledge Agreement

In 2009 and 2014 the District entered into Joint Funding Agreements with Districts No. 1 and No. 3 for the purpose of providing for the payment of debt in Districts No. 1 and No. 3. In connection with the 2020 issuance of District No. 3's refunding and improvement bonds, on October 29, 2020, the Districts entered into a termination of pledge agreement, terminating the 2009 and 2014 Joint Funding Agreements. On October 29, 2020, the District entered into a Joint Funding and Capital Pledge Agreement (2020 Joint Funding Agreement) with Districts No. 1 and No. 3. Whereas the 2009 Joint Funding Agreement, as amended, contemplated that any subsequent debt obligations secured by ad valorem property taxes would be issued by District No. 1, the Districts subsequently determined that it would be in the best interest of the Districts, the residents and the taxpayers thereof: (i) for such indebtedness to be issued by District No. 3, (ii) for such indebtedness to be payable from such ad valorem property taxes and specific ownership taxes of the Taxing Districts for the purpose of prepaying in full District No. 1's Series 2010 Bonds, District No. 3's Series 2014 Bonds and Series 2016 Bonds, and reimbursing the Developer (defined below) for an additional portion of the public improvements constructed by the Developer or funds advanced to District No. 1.

Under the 2020 Joint Funding Agreement, the Taxing Districts are obligated to provide for the payment to District No. 3's trustee of certain property taxes and specific ownership taxes collected for the purpose of paying debt service on District No. 3's Series 2020 Bonds.

#### **Debt Authorization**

As of December 31, 2024, the District had remaining voted debt authorization of approximately \$673,520,000. The District did not issue new debt during 2024. Per the District's Service Plan, the District, in combination with Districts No. 1 and No. 3, cannot issue more than \$91 million in revenue debt, of which \$70 million of such authorization may be allocated to general obligation debt. As of December 31, 2024, the Districts have issued \$38,130,000 in general obligation debt, the proceeds of which were paid to the Developer.

#### Note 4:

#### **District Agreements**

#### Master Intergovernmental Agreement

On January 8, 2008, the District entered into a Master Intergovernmental Agreement (Master IGA) with District No. 1 and District No. 3. Per the Master IGA, District No. 1 is to construct, own, and operate the facilities, and to provide certain maintenance services to the facilities, for the benefit of the residents within the Districts' boundaries. Subject to the limitations of the Service Plan, the Districts are to pay the costs related to the construction, operation, and certain maintenance services of such facilities, including the payment of eligible costs owed the Developer from the proceeds of the bonds issued to finance such facilities. In addition, and subject to the limitations of the Service Plan, the costs for certain administrative, operational, and maintenance services are paid from

## Notes to Financial Statements December 31, 2024

homeowner assessments and various fees, and the annual mill levy certified by the District and District No. 3. At December 31, 2024, the total *ad valorum* property tax for the District and for District No. 3 was 36.5 mills each. The IGA also sets forth certain provisions pertaining to the processes for payment of capital, operations, and maintenance costs, review of budgets and project plans, execution of construction contracts, administrative management, establishment of user fees and the transfers of funds between the Districts.

# Reimbursement of Developer Loan and Public Infrastructure Acquisition Agreement

On May 13, 2008, District No. 1 and Carma Lakewood LLC entered into a Reimbursement of Developer Loan and Public Infrastructure Acquisition Agreement (Loan Agreement). On December 6, 2011 Carma Lakewood LLC, Solterra LLC and District No. 1 entered into an Assignment of Reimbursement of Developer Loan and Public Infrastructure Acquisition Agreement, by which Carma Lakewood LLC assigned all of its rights and delegated all of its duties under the Loan Agreement to Solterra LLC (Developer or Solterra LLC). The Loan Agreement provides for the advancement by the Developer of certain moneys for capital improvements and operating and maintenance costs for an amount not to exceed \$91,000,000. The Loan Agreement provides that the Developer may construct public improvements and transfer them to District No. 1 (or to a third party at District No. 1's discretion). The Loan Agreement expressly limits District No. 1's obligation to repay the Developer for cash advances, or the value of public improvements constructed, to bond proceeds. The Districts are responsible for determining when bonds should be issued, based upon numerous economic factors. District No. 1's board of directors may, in its sole discretion, use other legally available funds to repay Developer advances. The Developer's cash advances bear interest at a rate of 6% per annum from the date of the advance. With respect to public improvements constructed by the Developer, interest at the rate of 6% per annum will begin accruing when all of the following criteria have been met: a) District No. 1 has provided notice of acceptance to the Developer; b) the notice also states that District No. 1 does not have funds at such time to pay the purchase price as defined in the Loan Agreement; and, c) the Developer has provided a bill of sale and otherwise satisfied District No. 1's conditions for District No. 1 to acquire the public improvements.

The repayment obligations of District No. 1 constitute a multiple fiscal year financial obligation; however, the Districts' eligible electors previously authorized this multiple fiscal year financial obligation, so it is not subject to annual appropriation. That said, as discussed above, the repayment obligation is restricted to bond proceeds. The Loan Agreement states that it is between District No. 1 and the Developer. However, given the provisions of the Master IGA, the District and District No. 3 are impacted from certain covenants contained therein.

# Notes to Financial Statements December 31, 2024

#### Note 5:

#### Tax, Spending and Debt Limitations

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer Bill of Rights (TABOR), contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish emergency reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

On November 7, 2006, a majority of the District's electors authorized the District to collect and spend or retain in a reserve all currently levied taxes and fees of the District without regard to any limitations under Article X, Section 20 of the Colorado Constitution.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.

#### Note 6:

#### Risk Management

Except as provided in the Colorado Governmental Immunity Act, 24-10-101, et seq., CRS, the District may be exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets; errors or omissions; injuries to agents; and natural disasters. The District has elected to participate in the Colorado Special Districts Property and Liability Pool (Pool) which is an organization created by intergovernmental agreement to provide common liability and casualty insurance coverage to its members at a cost that is considered economically appropriate.

The District pays annual premiums to the Pool for auto, public officials' liability, and property and general liability coverage. In the event aggregated losses incurred by the Pool exceed its amounts recoverable from reinsurance contracts and its accumulated reserves, the District may be called upon to make additional contributions to the Pool on the basis proportionate to other members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

## Notes to Financial Statements December 31, 2024

#### Note 7:

Developer Lawsuit on General Obligation Bonds and Maintenance of Improvements

In 2005, Carma Lakewood LLC ("Carma") commenced development of a residential community called "Solterra", which is located in the City of Lakewood. To finance and construct the public improvements within Solterra, Carma organized the District in 2005. At the same time, Carma also organized Fossil Ridge Metropolitan District No. 1 ("District No. 1") and Fossil Ridge Metropolitan District No. 3 ("District No. 3"). The District and District No. 3 are referred to collectively as the "Taxing Districts", and with District No. 1, the "Districts"). The primary purpose of the Taxing Districts was to generate tax revenue that pay the principal and interest on all general obligation debt that would be issued to fund certain public improvements.

In the fall of 2006, the Districts' voters authorized the Districts to issue up to \$70,000,000 in general obligation debt (i.e., general obligations bonds ("Bonds")). On May 13, 2008, District No. 1 and Carma entered into a Reimbursement of Developer Loan and Public Infrastructure Acquisition Agreement ("Loan Agreement"). On December 6, 2011, Carma, Solterra LLC, and District No. 1 entered into an agreement that assigned all of Carma's rights and delegated all of its duties under the Loan Agreement to Solterra LLC ("Developer").

Prior to December 2022, the Districts had issued \$38,130,000 in Bonds, the proceeds of which were paid to the Developer. The Districts were authorized to issue up to an additional \$31,870,000 in Bonds. On December 6, 2022, the Developer filed a lawsuit against the Districts in the District Court for Jefferson County, Case No. 2022CV31409. Solterra filed a First Amended Complaint and Jury Demand ("Complaint") on February 8, 2023, asserting claims against the District(s) for breach of the Loan Agreement, declaratory relief regarding the Districts' Repayment Obligation, breach of the Loan Agreement regarding maintenance, breach of the covenant of good faith and fair dealing, unjust enrichment, and promissory estoppel (collectively, the "Claims"). Solterra asserted it is owed at least \$31.87 million from the Districts under the Loan Agreement.

The Districts filed their Answer and Counterclaims on November 10, 2023. The Districts asserted the following counterclaims against the Developer: a) declaratory judgment as to how much, if any, District No. 1 still owed the Developer; b) declaratory judgment as to the Districts' discretion in determining if and when to bond; c) declaratory judgment that the Developer must repair and maintain certain public infrastructure that had never been accepted by District No. 1; d) an accounting from the Developer as to alleged costs incurred to build public infrastructure; e) breach of contract for failing to follow applicable acceptance procedures; f) unjust enrichment based on the Districts having to fund local public improvements that were required to be privately funded by the Developer; g) breach of the duty of good faith and fair dealing based on the Developer unilaterally deeding property to District No. 1 to avoid contractual acceptance obligations; and, h) breach of the duty of good faith and fair dealing in causing the Developer board members to resign from the Districts' boards, including conspiracy and aiding and abetting claims related to the same.

On January 22, 2025, the parties entered into a Settlement Agreement and Mutual Release to fully resolve this matter ("Settlement Agreement"). Among other terms of the settlement, one or more of the Districts were required to issue Bonds in an amount sufficient to make a net payment to the

## Notes to Financial Statements December 31, 2024

Developer in the amount of \$23,500,000. On April 10, 2025, District No. 3 issued Bonds in an amount that was sufficient to pay the Developer the \$23,500,000. The Developer and the Districts promptly filed with the Court a Stipulation for Dismissal with Prejudice, which the Court granted on April 17, 2025. The litigation was fully and finally resolved by the Court's April 17 Order.

#### Developer Lawsuit to Enforce Service Plan

On February 17, 2023, the Developer filed a motion in the District Court for Jefferson County, Case No. 2005CV003044, to enforce the Districts' Service Plan ("*Motion*") against both the Districts and Green Mountain Water and Sanitation District ("*GMWSD*"), arguing that the District and GMWSD unilaterally modified the Districts' Service Plan by failing and/or refusing to agree to provide sewer service to the Developer's filings 18, 20, and 21 within the Solterra development, which were not yet occupied and/or built out.

On March 21, 2023, the Districts responded to the Developer's Motion, arguing that the Districts' Service Plan contemplates that sewer service would be provided through the District's Intergovernmental Agreement with GMWSD and, as such, GMWSD is the party responsible for providing the service. A two-day evidentiary hearing was held on October 9-10, 2023. On October 14, 2023, the Court issued an Order denying the Developer's Motion. On November 17, 2023, the Developer appealed the Court's Order to the Colorado Court of Appeals, Case No. 2023CA1990. The Districts filed their Answer Brief on July 26, 2024.

On November 26, 2024, the parties signed a Settlement Agreement. Among other things, the Settlement Agreement required GMWSD to issue certificates for providing sewer service in Filings 18, 20 and 21 as they are built out. On November 27, 2024, the parties filed a Joint Notice of Settlement, Motion to Vacate Oral Argument, and Stay of Appeal Pending Completion of Settlement, which the Court granted.

On January 16, 2025, the Parties filed a Stipulation for Dismissal with Prejudice, which the Court granted on January 22, 2025, fully resolving the matter.

#### Developer Lawsuit for Allegedly Failing to Provide Sewer Service

On April 24, 2024, the Developer filed a separate civil action in the Jefferson County District Court, Case No. 2024CV30589, against the Districts and GMWSD asserting the following claims based on the same facts the Court considered in ruling against the Developer in the lawsuit discussed above: unjust enrichment, promissory estoppel, breach of contract, and alleged violations of the Colorado and United States Constitutions.

On June 20, 2024, GMWSD filed a Motion to Dismiss the lawsuit with prejudice on the grounds that a) the claims are barred by either issue preclusion or claim preclusion; b) the claims fail to plausibly allege a claim; and c) the claims are barred by a failure to comply with the relevant provisions of sovereign immunity. On June 28, 2024, the Districts filed a similar Motion to Dismiss. On or about August 13, 2024, the Court denied GMWSD and the Districts' Motions to Dismiss and the case proceeded through various Court procedures, with a jury trial set to begin on March 4, 2025.

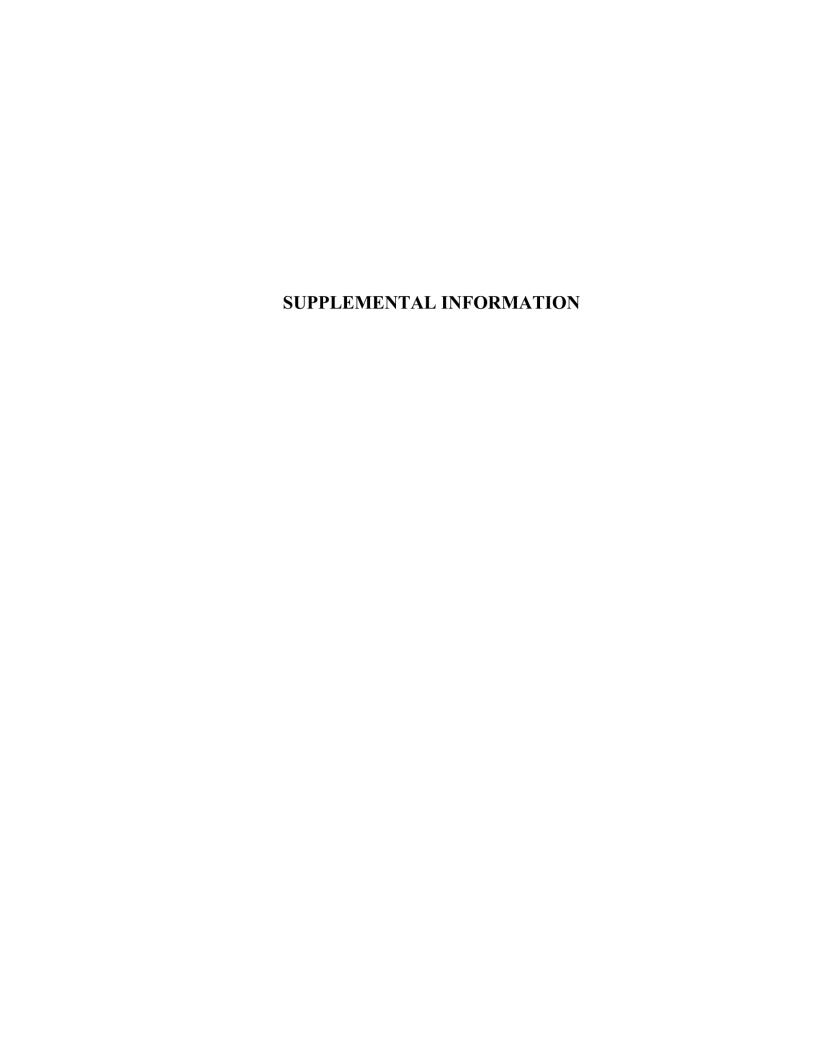
## Notes to Financial Statements December 31, 2024

On November 26, 2024, the parties signed a Settlement Agreement. On January 16, 2025, the Parties filed a Stipulation for Dismissal with Prejudice, which the Court granted on January 17, 2025, fully resolving the matter.

# **Note 8:** Subsequent Events

On April 10, 2025, District No. 3 issued its \$26,265,000 Limited Tax General Obligation Improvement Bonds, Series 2025, the proceeds of which will be used to finance the cost of the Improvement Project, paying the remaining Repayment Obligation that Fossil Ridge Metropolitan District No. 1 owes to Solterra, LLC under the Reimbursement Agreement, purchasing the Insurance Policy, purchasing the Reserve Fund Insurance Policy and paying the costs of issuance of the Series 2025 Bonds. Interest on the Series 2025 Bonds is payable semi–annually on June 1 and December 1 of each year commencing on June 1, 2025. The payment of principal on the 2025 Bonds is due on December 1 each year commencing on December 1, 2026, and the Series 2025 Bonds mature on December 1, 2054. The interest rate on the Series 2025 Bonds is 5.0% per annum until December 1, 2045, then 4.625% through the maturity date. The Taxing Districts are obligated to provide for the payment to District No. 3's trustee of certain property taxes and specific ownership taxes collected for the purpose of paying debt service on District No. 3's Series 2025 Bonds.

This information is an integral part of the accompanying financial statements.



# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE BUDGET AND ACTUAL DEBT SERVICE FUND

# For the Year Ended December 31, 2024

		Bud	get			Actual		riance orable
	Original		Final		1	Amounts	(Unfavorable)	
Revenues						_		
Property taxes	\$	911,067	\$	913,190	\$	913,190	\$	-
Specific ownership taxes		45,600		59,057		59,057		-
Total Revenues		956,667		972,247		972,247		-
Expenditures								
County treasurer fees		13,666		13,699		13,699		-
Transfer to District No. 3		943,001		958,548		958,548		-
Total Expenditures		956,667		972,247		972,247		-
Net Change in Fund Balance		-		-		-		-
<b>Beginning Fund Balance</b>								
<b>Ending Fund Balance</b>	\$	-	\$	_	\$	_	\$	-

#### SUMMARY OF ASSESSED VALUATION, MILL LEVY AND PROPERTY TAXES COLLECTED December 31, 2024

District N	ŧ٥.	- 2
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Year Ended	f	Prior ear Assessed Valuation or Current ear Property	Mills I	.evied		Total Pr	oper	ty Tax	Percent Collected				
December 31,		Tax Levy	General	Debt Service		Levied		Levied		Levied Collecte		Collected	to Levied
2008	\$	2,440,570	30.000	0.000	\$	73,217	\$	73,296	100.11%				
2009	\$	3,895,030	0.000	30.000	\$	116,851	\$	121,571	104.04%				
2010	\$	6,656,870	0.000	30.000	\$	199,706	\$	195,884	98.09%				
2011	\$	7,395,640	0.000	30.000	\$	221,869	\$	204,065	91.98%				
2012	\$	10,435,617	0.000	30.000	\$	313,069	\$	312,188	99.72%				
2013	\$	11,679,755	0.000	30.000	\$	350,393	\$	350,391	100.00%				
2014	\$	13,648,409	0.000	30.000	\$	409,452	\$	409,450	100.00%				
2015	\$	15,615,700	5.000	35.000	\$	624,628	\$	624,626	100.00%				
2016	\$	20,546,882	0.000	35.000	\$	821,875	\$	821,872	100.00%				
2017	\$	21,055,483	5.000	35.000	\$	842,219	\$	841,275	99.89%				
2018	\$	21,787,559	5.458	38.210	\$	951,419	\$	949,638	99.81%				
2019	\$	21,813,016	5.458	32.210	\$	821,653	\$	819,361	99.72%				
2020	\$	23,857,072	5.458	38.210	\$	1,041,791	\$	1,042,405	100.06%				
2021	\$	24,125,979	6.000	33.000	\$	940,913	\$	942,584	100.18%				
2022	\$	26,717,441	5.500	30.000	\$	948,469	\$	938,357	98.93%				

30.700 \$

28.700 \$

949,881

1,158,674

\$

949,886

\$ 1,158,053

100.00%

99.95%

Estimated for Year Ending December 31,

2023

2024

**2025** \$ 31,702,753 7.800 28.700 \$ 1,157,150

5.800

7.800

#### District No. 3

Prior Year Assessed Valuation

\$ 26,024,127

\$ 31,744,479

	for	aluation · Current							Percent
Year Ended	Year	r Property	Mills	Levied		Total Pr	Collected		
December 31,	T	ax Levy	General	Debt Service		Levied	vied Collect		to Levied
2008	\$	5,344,050	30.000	0.000	\$	160,322	\$	160,661	100.21%
2009		6,894,350	0.000	30.000	\$	206,831	\$	206,831	100.2176
2010	\$	8,141,260	0.000	30.000	\$	244,238	\$	244.238	100.00%
2010	\$	8,482,530	0.000	30.000	\$	254,476	-	,	89.31%
							\$	227,276	
2012		10,780,165	0.000	30.000	\$	323,405	\$	312,505	96.63%
2013		1,909,224	0.000	30.000	\$	357,277	\$	357,089	99.95%
2014		5,585,624	0.000	30.000	\$	467,569	\$	467,097	99.90%
2015		5,998,305	5.000	35.000	\$	639,932	\$	639,809	99.98%
2016	\$ 2	26,917,310	0.000	40.000	\$	1,076,692	\$	1,074,430	99.79%
2017	\$ 2	28,558,160	5.000	35.000	\$	1,142,326	\$	1,140,153	99.81%
2018	\$ 3	34,948,305	5.458	38.210	\$	1,526,123	\$	1,520,648	99.64%
2019	\$ 3	36,179,503	5.458	32.210	\$	1,362,810	\$	1,359,568	99.76%
2020	\$ 3	38,805,537	5.458	38.210	\$	1,694,560	\$	1,693,370	99.93%
2021	\$ 4	11,129,306	6.000	33.000	\$	1,604,042	\$	1,600,296	99.77%
2022	\$ 4	15,567,705	5.500	30.000	\$	1,617,653	\$	1,585,097	97.99%
2023		14,714,865	5.800	30.700	\$	1,632,092	\$	1,631,992	99.99%
2024		52,695,853	7.800	28.700	\$	1,923,399	\$	1,923,435	100.00%
		_,,,,,,,,,			-	-,,	-	-,,,	
Estimated for Year Ending December 31,			<b>7</b> 000	20.700		1.065.455			
2025	\$ 5	3,848,068	7.800	28.700	\$	1,965,455			

#### NOTE

Property taxes collected in any one year include collection of delinquent property taxes levied and/or abatements or valuations in prior years. Information received from the County Treasurer does not permit identification of specific year assessment.

# CONTINUING DISCLOSURE ANNUAL FINANCIAL INFORMATION – UNAUDITED

# ASSESSED AND ACTUAL VALUATION OF CLASSES OF PROPERTY IN DISTRICT December 31, 2024 UNAUDITED

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Class	· . —	2024 Assessed Valuation	Percent of Assessed Valuation	 2024 Actual Valuation	Percent of Actual Valuation
Residential	\$	30,666,829	96.73%	\$ 455,560,082	99.19%
Vacant		629,336	1.99%	2,255,708	0.49%
Commercial		516	0.00%	1,845	0.00%
State Assessed		405,981	1.28%	1,455,129	0.32%
Natural Resources		91	0.00%	330	0.00%
Total	\$	31,702,753	100.00%	\$ 459,273,094	100.00%

#### District No. 3

Class	As	2024 sessed luation	Percent of Assessed Valuation	2024 Actual Valuation	Percent of Actual Valuation
Residential	\$ 5	2,665,963	97.80%	\$ 777,118,434	99.46%
Vacant		494,299	0.92%	1,771,700	0.23%
Commercial		6,198	0.01%	22,730	0.00%
State Assessed		681,608	1.27%	2,443,040	0.31%
Total	\$ 5	3,848,068	100.00%	\$ 781,355,904	100.00%

# MILL LEVY RECAP

# December 31, 2023 and 2024 UNAUDITED

	2023	2024
Taxing Authority	Levy	Levy
Jefferson County	29.517	26.978
Jefferson County School District No. R-1	44.526	44.488
Lakewood (City of)	4.280	4.496
Mount Carbon Metropolitan District (exclusion areas)	20.000	20.000
Urban Drainage & Flood Control District	0.900	0.900
Urban Drainage & Flood Control South Platte	0.100	0.100
West Metro Fire Protection District - General	12.807	13.102
West Metro Fire Protection District - Sub	0.594	0.588
Total Overlapping Mill Levy	112.724	110.652
The Financing Districts	36.500	36.500
Total Mill Levy	149.224	147.152

# SELECTED DEBT RATIOS December 31, 2024 UNAUDITED

	Disti	rict No. 1	<b>District</b>	No. 2	District No. 3	 Total
General Obligation Debt Outstanding	\$	-	\$	-	\$30,675,000	\$ 30,675,000
District Assessed Value		*	\$31,702	2,753	\$53,848,068	\$ 85,550,821
Ratio of Debt to Assessed Value						35.86%

<sup>\*</sup> The property in District No. 1 is included in either the District or District No. 3. Therefore, the assessed value for District No. 1 of \$3,621,171 is not included in the above table.

### ESTIMATED OVERLAPPING GENERAL OBLIGATION DEBT December 31, 2024 UNAUDITED

	Outstanding General	Estimated Net Debt Chargeable to Properties in the District			
Overlapping Public Entity	Obligation Debt	Percent	Amount		
District No. 2					
Jefferson County School District No. R-1	\$ 769,450,761	0.31%	\$ 2,385,297		
Mount Carbon Metropolitan District	34,737,595	46.69%	16,218,983		
West Metro Fire Protection District	8,900,000	0.80%	71,200		
Total District No. 2			\$ 18,675,480		
District No. 3					
Jefferson County School District No. R-1	\$ 769,450,761	0.41%	\$ 3,154,748		
Mount Carbon Metropolitan District	34,737,595	63.33%	21,999,319		
West Metro Fire Protection District	8,900,000	1.08%	96,120		
Total District No. 2			\$ 25,250,187		